

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 1698

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: NUNN AMENDMENT-STANDARDIZATION REPORT

SECDEF FOR OASD(ISA)-MG MCAULIFFEE/MR JEFFERSON. ODDR&E FOR INTL PROG

-MR

BASIL. OASD(I&L) INTEL PROG-MR CUFFEE. OASD(PA&E)-MR WOODS. OJCS

FOR COL COUTURE.

BEGIN SUMMARY. MESSAGE PROVIDES USNATO COMMENTS ON COORDINATION DRAFT OF NUNN AMENDMENT STANDARIDIZATION REPORT. IN MISSION VIEW, FINAL REVIEW BY A WELL-QUALIFIED EDITOR IS ESSENTIAL TO CORRECT NUMEROUS MINOR ERRORS AND GRAMMATICAL CONSTRUCTIONS. REPORT LACKS THE POLISH OF OTHER SECDEF REPORTS SUCH AS POSTURE STATEMENTS. MISSION SUGGESTS SEVERAL CORRECTIONS OR IMPROVEMENTS TO TEXT. END SUMMARY.

1. AS WASHINGTON WILL RECALL, USNATO DEFENSE ADVISOR PROVIDED 20 PAGES OF COMMENTS TO ISA ON 7 FEB 75 WHICH ADDRESSED THE FIRST DRAFT OF THE NUNN STANDARDIZATION REPORT. MISSION NOTES WITH REGRET THAT A NUMEROUS SUGGESTIONS CONTAINED IN THOSE COMMENTS, INCLUDING CORRECTIONS OF NONFACTUAL STATEMENTS, MISSPELLINGS OF NAMES OF INDUSTRIAL FIRMS, ETC., APPARENTLY SOME WERE EITHER IGNORED, OR PERHAPS SIMPLY OVERLOOKED BY THE VARIOUS ACTION
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AGENCIES WHICH CONTRIBUTED TO THE COORDINATION DRAFT RECEIVED BY THE MISSION ON 24 MARCH. IN INTERESTS OF BREVITY, THIS MESSAGE WILL MAKE NO ATTEMPT TO REPEAT THOSE EARLIER SUGGESTIONS. SOME OF THE MORE FLAGRANT EXAMPLES ARE INCLUDED WITH OTHER COMMENTS

BELOW. MISSION ASSUMES THAT PRIOR TO SUBMISSION TO SECDEF, ODDR&E WILL SUBMIT THE PAPER TO A WELL-QUALIFIED REVIEWER TO CORRECT

THE NUMEROUS TYPOGRAPHICAL ERRORS AND PERHAPS ALSO REWORD UNWIELDY GRAMMATICAL CONSTRUCTIONS WHERE APPROPRIATE.

2. IN OVERALL USNATO PERSPECTIVE THE COORDINATION DRAFT DOES NOT COMPLARE FAVORABLY WITH OTHER COMPARABLE SECDEF REPORTS (SUCH) AS SECDEF POSTURE STATEMENTS). ORIGINAL STRUCTURE OF THE REPORT INCLUDED SUBMISSIONS FROM VARIOUS ELEMENTS OF OSD AND THE JCS. ALTHOUGH SOME STREAMLINING AND INTEGRATION OF THESE DISPARATE SUBMISSIONS HAS BEEN ACCOMPLISHED SINCE THE FIRST DRAFT, THE REPORT STILL READS SOMEWHAT LIKE AN ANTHOLOGY COMPOSED BY A NUMBER OF AUTHORS, WHICH IS UNDOUBTEDLY THE CASE. THIS STRUCTURAL PROBLEM BECOMES PAINFULLY APPARENT AS THE READER NOTES THE OCCASIONAL INCLUSION OF ACTUAL SECDEF QUOTATIONS TAKEN FROM EARLIER REPORTS OR SPEECHES AND THE DISPARITY OF THIS PROSE WITH THE MAJORITY OF SECTIONS WITHIN THE REPORT. AT THIS LATE DATE THERE MAY BE NO PRACTICAL WAY TO FULLY OVERCOME THIS DEFICIENCY. A FINAL EDITORIAL REVIEW SHOULD HELP THE SITUATION.

3. SPECIFIC COMMENTS AND SUGGESTIONS FOR CORRECTION FOLLOW:

A. PAGE 5: THE CAUSES. MISSION RECOGNIZES THAT THE QUOTATION CITED IS FROM AN EARLIER SECDEF STATEMENT WHICH SERVED ITS PURPOSE IN DISCUSSION WITH THE OTHER ALLIANCE DEFENSE MINISTERS. ALTHOUGH THE QUOTA

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TION IS NOW ACCURATE (CORRECED FROM ORIGINAL DRAFT), IT IS NOT NECESSARILY APPROPRIATE FOR THE SECDEF TO MAKE THE IDENTICAL STATEMENT TO CONGRESS. DO WE, INCLUDING THE US SECDEF, STILL QUOTE COLLECTIVELY LACK THE WILL TO GET N WITH THE JOB UNQUOTE? MISSION SUGGESTS THAT THE FOLLOWING LANGUAGE EXPRESSES THE PROBLEM CORRECTLY BUT AVOIDS THAT UNNECESSARY SELF CRITICISM: QUOTE NATO'S PROBLEM IS NOT THAT IT DOES NOT REALIZE THAT STANDARDIZATION IS DESIRABLE BUT RATHER THAT IT (STANDARDIZATION) HAS APPEARED TOO OFTEN TO BE IN CONFLICT WITH OTHER NATIONAL,POLITICAL, AND ECONOMIC GOALS UNQUOTE.
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B. PAGE 6. FIRST PARAGRAPH WOULD BE MORE ACCURATE IF IT READ QUOTE DUPLICATION USUALLY STRATS EARLY IN THE R&D CYCLE, WHEN NATIONS STUDY ALTERNATIVE APPROACHES AND THEN PLACE ONE OR MORE INTO HARDWARE DEVELOPMENT WITHOUT DUE CONSIDERATION OF SIMILAR DEVELOPMENTS IN OTHER COUNTRIES UNQUOTE.

C. PAGEPAGE 7. SECOND PARAGRAPH. THE TONE OF THIS PARAGRAPH APPEARS TO BE COMPLETELY ANTI-STANDARDIZATION. OBVIOUSLY THE KEY WORDS ARE QUOTE PRO-RATA DISTRIBUTION UNQUOTE WHICH COULD BE UNDESIRABLE WITHOUT PROPOER STRUCTUREING. ESTABLISHMENT OF AN APPROPRIATE STRUCTURE FOR DISTRIBUTION SHOULD BE OUR GOAL. IN MISSION VIEW THE EMPHASIS ON US MARKET DOMINANCE IS UNNECESSARY AND WILL CERTAINLY BE COUNTERPRODUCTIVE IF RELEASED TO OUR

ALLIES, EITHER OFFICIALLY OR OTHERWISE.

D. PAGE 9: FIRST US POSITION. MISSION QUESTIONS ACCURACY (NOT TO MENTION GRAMMATICAL CONSTRUCTION) OF THE STATEMENT THAT QUOTE MUTUAL PLANNING AND EXECUTION OF NATIONAL R&D PROGRAMS WITH- IN THE ALLIANCE IS BEING SYSTEMATICALLY ACCOMPLISHED TOWARD REDUCING THE EXCESSIVE DEGREE OF UNNECESSARY DUPLICATION UNQUOTE. THIS SYSTEMATIC ACCOMPLISHMENT IS NOT YET EVIDENT WITHIN THE CNAD (CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS) WHICH INDEED REPRESENTS THE ALLIANCE. IF THE CREDIT GOES TO THE 4-POWER R&D PRINCIPALS IT APPEARS TO BE AN OVERSTATEMENT IN THE CONTEXT INDICATED.

E. PAGES 23-27. ALTHOUGH THE NUMBERS CITED, WHICH REPRESENT BILLIONS OF DOLLARS WASTED WITHIN THE ALLIANCE ANNUALLY, RESEMBLE THOSE CITED IN THE CALAGHAN REPORT ON US/EUROPEAN COOPERATION, THE INJECTION OF INTERMEDIATE FIGURES WHICH HALVE THE ESTIMATES FOR R&D WASTE (P.23) BECOME CONFUSING WHEN COMPARED WITH FINAL SUMMARY ON P26. MISSION SUGGESTS THAT THE ONE-TIME REDUCTION WHICH APPEARS ON P 27 IS SUFFICIENT.

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F. PAGE 33. FIRST PARAGRAPH. ALTHOUGH FRANCE IS NOT A MEMBER OF THE EUROGROUP, THAT APPEARS TO BE IMPLIED IN THE GENERAL STATEMENT QUOTE EUROPEAN MEMBERS ONLY UNQUOTE (OF NATO). IN FINAL PARAGRAPH, CNAD WAS CREATED IN 1966 AND NOT 1967.

G. PAGE 34. FIRST LINE. OFFICIALY THE ARMAMENTS COMMITTEE WAS DISPLACED (BY CNAD) IN 1966; HENCE DATES SHOULD READ QUOTE 1959-1966 UNQUOTE.

H. PAGE 37. SECOND PARAGRAPH. OBJECTIVES CITED INCLUDE SACLANT OBJECTIVES AS WELL AS SACEUR.

I. PAGE 44. THIRD PARAGRAPH. AWKWARD GRAMMATICAL CONSTRUCTION AND CHOICE OF WORDS MAKES THIS IMPORTANT STATEMENT ON STANDARDIZATION AREAS DIFFICULT TO COMPREHEND; MISSION RECOMMENDS THAT IT BE REWORDED.

J. PAGE 46. IMPROVED HAWK MEDIUM ALTITUDE SAM. STATEMENT REGARDING FORMATION OF HAWK IMPROVED PROGRAM CONSORTIUM IS INACCURATE. THE NATO-HAWK BOARD OF DIRECTORS HAS BEEN FUNCTIONING FOR MORE THAN 15 YEARS. THE NETHERLANDS DESERVES EQUAL CREDIT WITH THE FRG FOR FORGING THE PLANS FOR ADOPTION OF IMPROVED HAWK. SIX COUNTRIES PARTICIPATE IN THE IMPROVEMENT PROGRAM (FRANCE, FRG, ITALY, THE NETHERLANDS, PLUS DENMARK AND GREECE).
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K. PAGE 47. THE FIRM OF OERLIKON IS MISSPELLED TWICE.

L. PAGE 56. PLANNED INITIATIVES (GENERAL COMMENT). THIS SECTION APPEARS TO BE SINGULARLY DEVOID OF ANY SCHEDULE OR PRIORITY WHICH IS REQUIRED BY THE NUNN AMENDMENT. THE ONLY EXAMPLE CITED IS OUR GOAL TO OBTAIN MINISTERIAL APPROVAL AND COMMITMENT TO AWACS DURING 1975 (P.57). IN MISSION VIEW THIS SINGLEMINDED CONCENTRATION ON QUOTE SELL-AMERICAN UNQUOTE WILL BE COUNTERPRODUCTIVE IF RELEASED TO ALLIES AS WRITTEN.

M. PAGE 58, PARAGRAPH 6. IN MISSION REVIEW OF THE US TRADE BILL OF 1974 (NOT 1973 AS CITED) WE NOTE NO QUOTE CONTINUING RELAXATION OF BUY AMERICAN RESTRICTIONS UNQUOTE BUT RATHER BROAD AUTHORITY FOR THE EXECUTIVE DEPARTMENT TO NEGOTIATE FOR LOWERED BARRIERS, BOTH TARIFF AND NONTARIFF, ON A RECIPROCITY BASIS. MISSION RECOMMENDS ACCURATE RESTATEMENT OF THE FACTS IN THIS REGARD.

4. ON THE BRIGHT SIDE, IN MISSION VIEW THE FINAL SECTION DEVOTED TO PERSONAL OBSERVATIONS PROVIDES AN EXCELLENT CLOSING TO THE REPORT. WITH REFERENCE TO ABOVE COMMENTS ON THE RATIONALE FOR ANTI-STANDARDIZATION EXPRESSED ON PAGE 7, THESE CLOSING OBSERVATIONS PROVIDE A STARK CONTRAST IN ATTITUDES.
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